

**Before the  
Public Service Commission of South Carolina**

**Docket No. 2021-4-G**

**Annual Review of Purchased Gas Adjustment and  
Gas Purchasing Policies of Piedmont Natural Gas Company, Inc.**

**Testimony of Todd Breece**

**On Behalf Of**

**Piedmont Natural Gas Company, Inc.**



**June 2, 2021**

1 **Q. Please state your name and your business address.**

2 A. My name is Todd Breece. My business address is 4720 Piedmont Row Drive,  
3 Charlotte, North Carolina.

4 **Q. By whom and in what capacity are you employed?**

5 A. I am employed by Duke Energy Corporation (“Duke”) and work on behalf of  
6 Piedmont Natural Gas Company, Inc. (“Piedmont” or the “Company”), a  
7 wholly owned subsidiary of Duke, as the Manager of Natural Gas Trading &  
8 Optimization.

9 **Q. Please describe your educational and professional background.**

10 A. I graduated from North Carolina State University in May of 2002 with a  
11 Bachelor of Science Degree in Civil Engineering. I joined the Company as  
12 an Engineer in June of 2002. In June 2003 I was promoted to Design Engineer  
13 and in June 2007 I was promoted to Senior Engineer. In November 2007 I  
14 took a position in the Company as a Gas Supply Representative. In May 2011  
15 I was promoted to Senior Gas Supply Representative and then promoted to  
16 Senior Gas Trader in January 2018. In October 2018 I was promoted to  
17 Manager of Natural Gas Trading & Optimization.

18 **Q. Please describe the scope of your present responsibilities for the**  
19 **Company.**

20 A. My current major responsibilities include supervision of the long and short  
21 term purchasing of supply, optimization of pipeline transportation, storage,

1 and supply assets, and administration of the Company's approved Hedging  
2 Plan.

3 **Q. Have you previously testified before this Commission or any other**  
4 **regulatory authority?**

5 A. Yes. I have previously testified before this Commission and before the North  
6 Carolina Utilities Commission.

7 **Q. What is the purpose of your testimony in this proceeding?**

8 A. My testimony will describe the Company's gas purchasing policies and  
9 hedging activity during the review period. This testimony is in response to  
10 the Commission's directive issued in Order No. 88-294 dated April 6, 1988  
11 requiring ". . . annual public hearings . . . to review the Company's . . . gas  
12 purchasing policies" and in response to the Commission's Order establishing  
13 pre-filing deadlines in this docket.

14 **Q. What is the period of review in this docket?**

15 A. The review period is April 1, 2020 through March 31, 2021.

16 **Q. Please explain the Company's gas purchasing policies.**

17 A. The Company has previously utilized and continues to maintain a "best cost"  
18 gas purchasing policy. This policy consists of five main components: 1) the  
19 price of the gas, 2) the security of the gas supply, 3) the flexibility of the gas  
20 supply, 4) gas deliverability, and 5) supplier relations. As all of these  
21 components are interrelated, we continue to weigh the relative importance of

each of these factors when developing the overall gas supply portfolio to meet the needs of our customers.

**Q. Please describe each of the five components.**

A. 1) The “price of the gas” refers to the final cost of gas delivered to the Company’s city gates. The majority of the Company’s supply purchases take place at “pooling points” or at interconnects into the pipeline on which the Company holds firm transportation capacity rights. In the case of “bundled” city gate supply purchases, the Company may pay the gas supplier an all-inclusive price that covers the cost of gas, fuel, and transportation charges. The use of storage services may add additional injection, withdrawal, and related fuel charges to the city gate cost of gas. In order to accurately assess prices at a comparable transaction point, the Company evaluates purchase prices at the receipt point and adds the applicable fuel and transportation costs associated with delivery to our pipeline city gate points.

2) “Security of gas supply” refers to the assurances that the supply of gas will be available when required. It is imperative to maintain a high level of supply security for the Company’s firm customers. Security of gas supply is less important for our interruptible customers who have access to alternate fuels. Fixed supply reservation fees are generally required, in addition to the commodity cost of gas, in order to contract for and reserve firm gas supplies. In addition, the geographic source of supply, the nature of the supplier’s portfolio of gas supplies, and negotiated contract terms must be considered

1 when evaluating the level of supply security. Thus, the security of gas supply  
2 is interrelated with the price of gas as well as other components of the  
3 Company's "best cost" purchasing policy.

4 3) "Flexibility of gas supply" refers to our ability to adjust the volume of a  
5 particular supply contract as operating and market conditions change. For  
6 example, the demand of firm heat-sensitive customers will vary depending on  
7 the weather conditions. Interruptible customers will vary their level of  
8 purchases depending on the price of alternate fuels and the demand for  
9 product in their own industry. Thus, the Company must arrange a portfolio  
10 of gas supplies and storage services flexible enough to meet the daily and  
11 monthly "swings" in demand. Contractual "swing rights" are implemented  
12 through monthly and daily elections with gas suppliers and through injections  
13 into and withdrawals out of storage.

14 4) "Gas deliverability" refers to the ability to deliver the Company's gas  
15 supplies at the city gate through reliable transportation and storage capacity  
16 arrangements. The interstate pipeline industry has created a complex system  
17 of multiple pipeline services and storage service combinations.  
18 Transportation arrangements can involve *intrastate* pipeline transportation,  
19 interstate pipeline transportation, interstate pipeline storage arrangements,  
20 interstate pipeline lateral lines, interstate pipeline pooling services, and  
21 interstate pipeline balancing and peaking services. The marketplace for  
22 pipeline capacity service is limited, with little to no unused capacity available

1 during periods of high demand conditions such as extreme cold or hot weather  
2 conditions. Consequently, it is important that we secure and maintain firm  
3 transportation and storage capacity rights to ensure the deliverability of our  
4 gas supplies to meet the design day, seasonal, and annual needs of our  
5 customers. Pipeline transportation and storage capacity contracts require the  
6 payment of fixed demand charges to reserve firm transportation and/or  
7 storage entitlements. The Company is active in proceedings at the Federal  
8 Energy Regulatory Commission (“FERC”) not only with respect to the level  
9 of pipeline charges under these contracts, but also the tariff terms and  
10 conditions that apply to these pipeline services.

11 5) “Supplier relations” refers to the dependability, integrity and flexibility of  
12 a particular gas supplier. We contract with gas suppliers who have a  
13 reputation of honoring their contractual commitments and have proven  
14 themselves as reliable suppliers. Conversely, we avoid suppliers which have  
15 a reputation of defaulting on contract obligations or who unilaterally interpret  
16 contracts to their advantage. We prefer to deal with suppliers who are  
17 constantly looking for ways to improve service and offer “win-win” solutions  
18 for meeting customer needs.

19 **Q. Please describe the arrangements under which the Company purchases**  
20 **gas.**

21 A. The Company purchases gas supplies under a diverse portfolio of contractual  
22 arrangements with several gas producers and marketers. In general, under the

1 Company's firm gas supply contracts, the Company may pay negotiated  
2 reservation fees for the right to reserve and call upon firm supply service up  
3 to the maximum daily contract quantity (elected either on a monthly or daily  
4 basis), with market-based commodity prices. These market-based  
5 commodity prices, to which the Company's gas supply contracts refer, are  
6 published daily and monthly in industry trade publications. These firm  
7 contracts typically range in term from one month to two years. Some of these  
8 contracts are for winter only (peaking or seasonal) service or 365-day (annual)  
9 service. Firm gas supplies are purchased for reliability and security of service.  
10 The reservation fees associated with firm gas supplies may vary according to  
11 the amount of flexibility built into the contract, with daily swing service  
12 generally being more expensive than monthly baseload service. Generally,  
13 prior to or when existing supply contracts expire, requests for proposals  
14 ("RFPs") may be sent to potential suppliers, their responses are evaluated,  
15 and firm gas supplies are then contracted with suppliers whose proposals best  
16 fulfill the Company's "best cost" purchasing policy.

17 The Company also purchases gas supplies in the spot market under contract  
18 terms of one month or less. These contracts provide less supply security and,  
19 as a result, the Company relies on these contracts primarily for interruptible  
20 or spot markets during off-peak periods when secondary supplies are more  
21 abundant, and for supplemental system balancing requirements. Because of  
22 the nature of spot contracts, these supplies do not command reservation fees

1 and are priced at a market rate, generally by reference to an industry index or  
2 at negotiated fixed prices.

3 **Q. How does the combination of the five factors described above determine**  
4 **the nature of the supply and capacity contracts under your “best cost”**  
5 **policy?**

6 A. Under our “best cost” policy, we secure and maintain a supply portfolio that  
7 is in balance with the requirements of our sales customers. Because our firm  
8 sales customers must have secure and reliable gas supply, we meet the need  
9 of our firm sales customers’ demand primarily with long-term firm supply,  
10 transportation, storage, and peaking service contracts. The temperature  
11 sensitivity of our firm customers necessitates that flexibility of supply and  
12 storage also be provided. As mentioned earlier, firm gas supply contracts  
13 demand a premium, typically in the form of fixed reservation fees. Also, firm  
14 supply contracts with flexible swing service entitlements will command a  
15 higher reservation fee than baseload arrangements. Because our interruptible  
16 customers are more price sensitive and require less supply security, we supply  
17 these customers with off-peak firm gas supply and transportation services  
18 when the firm customers’ demand declines and through the purchase of gas  
19 supplies in the spot market.

20 In short, before entering into any agreement to purchase gas supply, pipeline  
21 transportation capacity, or storage capacity, we carefully consider the  
22 requirement for the supply and weigh the five “best cost” factors (price,



1 security, deliverability, flexibility, and supplier relations). A great deal of  
2 judgment is required when weighing these factors and to help us exercise this  
3 judgment, we keep informed about all aspects of the natural gas industry. We  
4 intervene in all major FERC proceedings involving our pipeline transporters,  
5 stay in constant contact with our existing and potential suppliers, monitor gas  
6 prices on a real-time basis, subscribe to industry literature, follow supply and  
7 demand developments, and attend industry seminars.

8 **Q. What is your greatest challenge in applying your “best cost” gas**  
9 **purchasing policy?**

10 A. Since most major gas supply decisions require a considerable degree of  
11 planning and must be made a year or more in advance of service, our greatest  
12 challenge is dealing with future uncertainties in a dynamic global, national,  
13 and regional energy market. Future demand for gas is affected by economic  
14 conditions, customer conservation efforts, weather patterns, regulatory  
15 policies, and public health crises, such as the ongoing COVID-19 pandemic.  
16 In addition, the future availability and pricing of gas supplies will be affected  
17 by overall end-user demand, oil and gas exploration and development,  
18 pipeline expansion and storage projects, and regulatory policies and  
19 approvals.

20 **Q. Please explain the Company’s position regarding the current U.S. supply**  
21 **situation.**

1 A. For much of the first decade of this Century, futures pricing of natural gas  
2 reflected by the NYMEX was extremely volatile. Peak pricing for futures  
3 contracts occurred in July 2008 when contracts for gas to be delivered during  
4 January 2009 sold for \$14.516 per dekatherm. However, due to the  
5 significant quantities of shale gas that have become available to the market,  
6 the cost of gas in the production areas has declined dramatically. It is the  
7 Company's expectation that some volatility will remain in the physical  
8 markets, particularly related to *force majeure* type events, interstate pipeline  
9 capacity markets, and/or significant changes in supply and/or demand, but  
10 that the dramatic swings previously seen in the futures market are not likely  
11 to recur with the same regularity or intensity so long as shale gas supplies  
12 remain abundant and regulatory policies remain favorable for gas and oil  
13 exploration and development. Another factor to consider in the U.S. supply  
14 situation is the exportation of LNG. Piedmont continues to evaluate  
15 approvals of LNG export terminals, applications for trade with Free Trade  
16 Agreement and non-Free Trade Agreement countries, and to what extent  
17 exportation may impact gas prices. Nevertheless, market experts believe that  
18 future LNG exports would be adequately served by shale supplies and that  
19 while there is a reasonable expectation of an increase in gas costs, the  
20 anticipated effect is marginal.

21 **Q. Please explain the factors that the Company evaluates in determining the**  
22 **pricing basis for its gas supply contracts. Please discuss the various**

1        **pricing alternatives available, such as fixed prices, monthly market**  
2        **indexing and daily spot market pricing and describe how supplier**  
3        **reservation charges and discounts or premiums from market prices enter**  
4        **into the evaluation.**

5        A.    The Company has various pricing options available to it when developing its  
6        gas supply portfolio. These options include monthly market indexing, daily  
7        spot pricing, and fixed pricing. Pricing for gas contracted for a term of one  
8        month or longer generally refers to a monthly or daily index as published by  
9        industry trade publications. Prices for daily spot deals may refer to a daily  
10       index or be a negotiated fixed price.

11       The reservation fee the Company pays for each contract in its firm supply  
12       portfolio is dependent upon the pricing options chosen and the supply  
13       flexibility requirements associated with each contract. Reservation fees are  
14       generally lower for baseload supplies (purchased at a constant volume for the  
15       entire month, season or year) and higher if swing service is required.  
16       Reservation fees also vary depending on the type of swing service being  
17       provided. Examples of factors which affect the cost of swing service are: 1)  
18       the number of days of swing required; 2) the volume of swing allowed; 3)  
19       commodity pricing at first of the month indices versus daily spot pricing; 4)  
20       next day versus intraday swing capabilities; and 5) location of the supply  
21       being purchased.

1 The Company considers its anticipated load and swing requirements under  
2 various demand scenarios, contemplates the factors listed above and makes a  
3 “best cost” purchasing decision.

4 **Q. Please describe how the Company determines the daily contract quantity**  
5 **of gas supplies that should be acquired through long-term contracts for**  
6 **the whole year, the full winter season and periods less than a full winter**  
7 **season.**

8 A. The Company purchases gas supplies on a year-round basis to fulfill its firm  
9 requirements including storage injections and to minimize supply costs  
10 utilized to serve firm customers. Some of these contracts will escalate in  
11 volume during the winter period (November through March) as the  
12 Company’s firm requirements increase due to higher demand, thus sculpting  
13 year-round contracts to fit seasonal needs. The Company also purchases  
14 volumes for the winter period to meet its forecasted Sales customers’ demand  
15 within the limits of the Company’s firm transportation capacity entitlements,  
16 which increase during the winter period. In addition, the Company reviews  
17 low demand scenarios to measure its ability to fulfill its contractual purchase  
18 commitments with suppliers. Lastly, the Company may purchase short-term  
19 city gate peaking supply to fulfill additional firm obligations that exceed the  
20 Company’s firm transportation capacity entitlements.

21 **Q. What process does the Company employ in selecting its firm gas**  
22 **suppliers?**

1 A. The Company identifies the volume and type of supply that it needs to fulfill  
2 its customer demand requirements, and in general, solicits RFPs from a list of  
3 suppliers that the Company continuously updates as potential suppliers enter  
4 and leave the market place. The RFPs may be for firm baseload or swing  
5 supply. RFPs for swing supply may be further categorized into pricing based  
6 on first of the month indices or daily market indices. Swing supplies priced  
7 at first of the month indices command the highest reservation fees because the  
8 supplier assumes the risk associated with market volatility during the delivery  
9 period. Lower reservation fees are associated with swing contracts  
10 referencing a daily market index because both buyer and seller assume the  
11 risk of daily market volatility. After forecasting the ultimate cost delivered  
12 to the city gate for each point of supply (incorporating the forecasted cost at  
13 the supply point plus pipeline fuel plus pipeline transportation fees), and  
14 evaluating the cost of reservation fees associated with each type of supply and  
15 its corresponding bid, the Company makes a “best cost” decision on which  
16 type of supply and supplier is best suited to fulfill its needs.

17 **Q. Did the Company enter into any new supply arrangements during the**  
18 **review period?**

19 A. Yes, during the review period the Company added new supply arrangements.

20 **Q. Please describe the new supply arrangements the Company entered into**  
21 **during the review period.**

1 A. The Company entered into various new supply arrangements consisting of  
2 daily swing supply priced at the first of the month index during November  
3 through March, daily swing supply priced at the daily market index during  
4 November through March, and daily swing supply priced at the daily market  
5 index during December through February.

6 **Q. Please describe the process the Company utilized, and the market**  
7 **intelligence evaluated during the review period to determine the prices**  
8 **charged for secondary market sales.**

9 A. The process and information used by the Company in pricing secondary  
10 market sales depends upon the location of the sale, term of the sale, the type  
11 of sale, and prevailing market conditions at the time of the sale. For long-  
12 term delivered sales (longer than one month), in general, the Company solicits  
13 bids from potential buyers, and if acceptable, evaluates and awards available  
14 volumes. For short-term transactions (daily or monthly), the Company: 1)  
15 monitors prices and volumes on the Intercontinental Exchange  
16 (Intercontinental Exchange or “ICE” is an electronic trading platform where  
17 potential buyers post bids and potential sellers post offers at various  
18 locations/hubs along the interstate pipelines), 2) talks to various market  
19 participants, and 3) for less liquid trading points, estimates prices based on  
20 price relationships with more liquid points. The Company also evaluates the  
21 amount of supply available for sale and weighs that against current market  
22 conditions in formulating its sales strategy (i.e., if the Company has a large

1 amount of supply to sell on a particular day and determines that market  
2 demand is low, the Company will be more aggressive in its sales strategy).  
3 The Company incorporates all of these factors and then initiates its sales  
4 strategy.

5 **Q. Did the Company make any changes in its gas purchasing policies or**  
6 **practices during the review period?**

7 A. The Company did not implement any changes in its “best cost” gas purchasing  
8 policies or practices during the review period.

9 **Q. Did the Company take any other action to reduce price volatility for its**  
10 **customers?**

11 A. The Company continues to utilize the Company’s approved Hedging Plan as  
12 well as storage which acts as a physical hedge to stabilize cost. The  
13 Company’s Equal Payment Plan, in addition to the adjustment of the PGA  
14 benchmark price and deferred gas cost accounting, also provide a smoothing  
15 effect on gas prices charged to customers.

16 **Q. What were the net economic results of the Hedging Plan during the**  
17 **review period?**

18 A. The Company’s South Carolina customers incurred a net economic cost of  
19 \$239,779.14 (see **Exhibit \_\_ (MBT-2)**) as a result of the Company’s approved  
20 Hedging Plan during the review period which was an increase compared to  
21 the last review period. This net economic impact includes the cost of

1 commissions, software, subscriptions, and a data feed and amounts to an  
2 average cost per customer of roughly \$0.13 per month.

3 **Q. Did the Company's Hedging Plan work properly during the review**  
4 **period?**

5 A. Yes. The Hedging Plan accomplished its goal of providing an insurance  
6 policy to reduce gas cost volatility for customers in the event of a gas price  
7 fly up.

8 **Q. Has the Company made any changes to its Hedging Plan during the**  
9 **review period?**

10 A. There were no changes made to the Hedging Plan during the review period.  
11 The Company has and will continue to closely monitor the gas supply –  
12 demand picture and will propose when appropriate changes it deems  
13 necessary to its Hedging Plan.

14 **Q. Please describe how compliance with the Hedging Plan is monitored.**

15 A. Currently, the Gas Accounting, Finance, and Corporate Compliance areas of  
16 the Company perform ongoing activities to monitor compliance with the  
17 Hedging Plan. In addition, the Company's Gas Market Risk Committee  
18 monitors compliance with the Hedging Plan, as well as considers and  
19 approves any changes to the Hedging Plan. Periodic internal audits have and  
20 will be performed to ensure that controls continue to be adequate and function  
21 as management intends.



1 **Q. Have there been any deviations from the Hedging Plan during the review**  
2 **period?**

3 A. There were no deviations from the Hedging Plan during the review period.

4 **Q. Given the current low-price forecast and low gas cost volatility**  
5 **environment, do you think continuing to hedge under the current**  
6 **Hedging Plan is prudent?**

7 A. Yes. Because the goal of the Hedging Plan is to provide insurance against  
8 gas cost volatility if prices fly up, the Company feels it is prudent to incur  
9 what it deems is a low-cost insurance policy and continue with the current  
10 Hedging Plan. As stated previously, the cost per customer during the review  
11 period was approximately \$0.13 per month. Because the current Hedging  
12 Plan only contemplates the purchase of options, the cost of the Hedging Plan  
13 is relatively low. As stated above, the Company has and will continue to  
14 closely monitor the gas supply demand picture and will propose changes to  
15 its Hedging Plan if necessary.

16 **Q. What are some of the other steps the Company has taken to manage its**  
17 **gas costs consistent with its “best cost” policy during the review period?**

18 A. During the past year, the Company has taken the following additional steps  
19 to manage its gas costs, consistent with its “best cost” policy:

20 (1) As more fully described in Piedmont Witness Patton’s  
21 testimony, the Company has actively participated in proceedings before the

1 FERC and other regulatory agencies that could reasonably be expected to  
2 affect the Company's rates and services;

3 (2) The Company has utilized the flexibility available within its  
4 supply and capacity contracts to purchase and dispatch gas, release capacity  
5 and initiate secondary marketing sales in the most cost-effective manner,  
6 resulting in secondary market credits of \$4,913,339.88 compared to last  
7 year's secondary market credits of \$4,416,814.61;

8 (3) The Company has actively promoted more efficient peak day use  
9 of natural gas and load growth from "year-round" markets in order to improve  
10 the Company's load factor and reduce average unit costs.

11 **Q. Please summarize your testimony.**

12 A. The Company's "best cost" purchasing policy provides our customers with  
13 secure and reasonably priced gas supplies to meet their energy requirements.  
14 This policy and the Company's practices under this policy have been  
15 reviewed and found prudent on all occasions in South Carolina and in the  
16 other state jurisdictions in which we operate. Although we believe our  
17 policies and procedures are reasonable, we are cognizant of the fact that the  
18 natural gas industry is rapidly changing, and we are continuously monitoring  
19 our policies and procedures to keep up with, and anticipate, these changing  
20 conditions. We have and will continue to work with the Commission and  
21 ORS Staff to review current regulations and tariffs and explore possible  
22 changes that will better serve our natural gas customers in the future. We are

1       satisfied that our existing policies and procedures are prudent and that they  
2       have produced and will continue to produce adequate amounts of secure and  
3       reasonably priced gas for our customers.

4       **Q. Does this conclude your testimony?**

5       A. Yes.